



Republic of the Philippines
Department of Environment and Natural Resources
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17 November 2020

MEMORANDUM

TO : All Bureau Directors

The Directors
Policy and Planning Service
Legal Affairs Service

FROM : The Assistant Secretary
Field Operations-Mindanao and Legislative Affairs

SUBJECT : **INVITATION FROM THE COMMITTEE ON DISASTER
RESILIENCE**

This pertains to a letter dated 16 November 2020, received by this office 17 November 2020, from Hon. Lucy Torres-Gomez, Chairperson, Committee on Disaster Resilience, House of Representatives, inviting the DENR to a Committee Meeting on **24 November 2020 (Tuesday) at 1:00 pm via Zoom Video conferencing with Meeting ID: 824 0268 5278 Password: CDR112420**, for the deliberation of the following measures:

1. House Resolution No. 535, "A Resolution Declaring a Disaster and Climate Emergency", by Ho. Joey Salceda;
2. Substitute Bill, a consolidated version of the proposed Evacuation Bills (HBNs 3046, 3450, 3691, 4658, 4942, 5259, and 5595);
3. Initial deliberation on House Bill Nos. 7164, 7305, 7315, 7324, 750, and 7867.

Kindly inform this Office of your attendance before the scheduled date of the meeting and submit presentation, comments and/or position paper in hard and soft copy at the Legislative Liaison Office at telephone number 8920-1761 and e-mail address denrlegislative@yahoo.com for consolidation. Should you have queries or any clarifications, u may get in touch with the Committee Secretary Jennifer Estrella at +6399897064 or Ms. Paulin Gaudan at +639950232399.


JOAN A. LAGUNDA, D.M., D.P.A.




Republic of the Philippines
Department of Environment and Natural Resources
Document Action Tracking System
Document Routing Slip

Document No: LLO-2020-000153 **Print Date:** Monday, November 23, 2020
Sender: Rep. Lucy Torres-Gomez
Address: Committee on Disaster Resilience, House of Representatives
Subject: LETTER DTD 11/23/2020 EMAIL LETTER DATED 11-16-2020 MEETING ON 24 NOVEMBER 2020 1PM FOR THE DELIBERATION OF HOUSE RESOLUTION NO. 535, EVACUATION BILLS...
Addressee(s): Office of the Secretary (DENR CO - OSEC)
CC Addressee(s):
Date/Time Received: 11/23/2020 10:16:00 AM *memo # 619*

ROUTING AND ACTION INFORMATION				
FROM	DATE/TIME RECEIVED	FOR/TO	DATE/TIME RELEASED	ACCEPTANCE REMARKS/ACTION REQUIRED/TAKEN REMARKS/STATUS
	11/23/2020 10:18:36 AM	LLO	<i>Remedy 11/23</i>	<i>email to concerned offices 11-18-2020</i>

for file

Ana 11/24/20 9:30 *Reshina 11-24-20* *Mr. Pura*




Committee on Disaster Resilience

3rd Floor, RV Mitra Building, Batasan Pambansa Complex, Constitution Hills, Quezon City Telephone:
9315001 local 8131/E-mail: committee.disasterresilience@house.gov.ph

16 November 2020

SECRETARY ROY A. CIMATU

Department of Environment and Natural Resources
Visayas Avenue, Diliman, Quezon City

Dear **Secretary Cimatu**:

May we respectfully invite you, as a resource person, to the meeting of the House Committee on Disaster Resilience, via Zoom Video Conference on Tuesday, 24 November 2020, 1:00PM, for the deliberation of the following measures:

- 1) House Resolution no. 535 "A Resolution Declaring a Disaster and Climate Emergency", by Hon. Joey Salceda
- 2) Substitute Bill, a consolidated version of the proposed Evacuation Bills (HBs 3046, 3450, 3691, 4658, 4941, 4942, 5259, 5595, 5995), and
- 3) Initial deliberation on House Bills No. 7164, 7305, 7315, 7324, 7506, 7867.

To facilitate ease of joining the meeting, all attendees are requested to access the Zoom (<https://zoom.us>) application at the designated time and to click the "Join the Meeting" banner on the application. Kindly indicate your agency/organization, designation/position and your complete name in your Zoom profile for proper identification (e.g. HREP Comsec Jen Estella). Unidentified persons shall NOT be admitted to the virtual meeting. Below is the Meeting ID and passcode.

Meeting ID: 824 0268 5278 Passcode: CDR112420
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Kindly submit your position paper on the said measures or powerpoint presentation on or before 20 November 2020. For your reference, attached are the Agenda, copy of the Substitute Bill and House Bill Nos. 3046, 3450, 3691, 4658, 4941, 4942, 5259, 5595, 5995, 6033, 6074, 6170, 7004, 7164, 7305, 7315, 7324, 7506, 7867.

For confirmation of attendance, or should you have queries or any clarification please don't hesitate to get in touch with Committee Secretary Jennifer Estella at +639989706414 or Ms. Paulin Gaudan at +639950232399.

Your favorable action on and attention to this request will be highly appreciated. Thank you.

Very truly yours,

REP. LUCY TORRES-GOMEZ

Chairperson, Committee on Disaster Resilience

For the Chairperson:


JENNIFER JOAN C. ESTELLA

Committee Secretary



Committee on Disaster Resilience

3rd Floor, RV Mitra Building, Batasang Pambansa Complex, Quezon City
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AGENDA 24 NOVEMBER 2020 TUESDAY, 1:00PM

- I. **CALL TO ORDER /ROLL CALL**
- II. **ACKNOWLEDGEMENT OF MEMBERS AND RESOURCE PERSONS**
- III. **OPENING REMARKS BY THE HONORABLE CHAIRPERSON LUCY TORRES-GOMEZ**
- IV. **CONSIDERATION OF HOUSE RESOLUTION NO. 535
"A RESOLUTION DECLARING A DISASTER AND CLIMATE EMERGENCY",
BY HON. JOEY SALCEDA**
- V. **REPORT BY THE TECHNICAL WORKING GROUP (TWG) CHAIRPERSON
ROMEO MOMO ON THE SUBSTITUTE BILL ON THE FOLLOWING
MEASURES**
 1. **HB NO. 4941 – "AN ACT ESTABLISHING A LIFE CENTER THAT WILL SERVE AS A DISASTER AND EMERGENCY CENTER IN EACH OF THE CITY OF ORMOC AND MUNICIPALITIES OF PALOMPOM, ALBUERA, MERIDA, KANANGA AND MATAG-OB IN THE PROVINCE OF LEYTE AND APPROPRIATING FUNDS THEREFOR," AUTHORED BY HON. LUCY TORRES- GOMEZ, 4TH DISTRICT LEYTE**
 2. **HB NO. 4942 AN ACT ESTABLISHING A LIFE CENTER THAT WILL SERVE AS A DISASTER AND EMERGENCY CENTER IN THE CITY OF ORMOC IN THE PROVINCE OF LEYTE AND APPROPRIATING FUNDS THEREFOR AUTHORED BY HON. LUCY TORRES- GOMEZ, 4TH DISTRICT LEYTE**
 3. **HB NO. 5259 - "AN ACT ESTABLISHING IN EVERY TWO TO THREE CONTIGUOUS BARANGAYS A PERMANENT EVACUATION CENTER (PEC) THAT IS BIG ENOUGH TO ACCOMMODATE THE TARGET POPULATION, STRONG ENOUGH TO WITHSTAND NATURAL CALAMITIES AND SITUATED AWAY FROM WATERS AND LANDSLIDE-PRONE AREAS, WHICH SHALL LIKEWISE SERVE AS THE CENTRAL DISASTER RISK REDUCTION MANAGEMENT INSTITUTION PER RESPECTIVE COMMUNITIES", BY HON. CARLOS ISAGANI T. ZARATE OF PARTYLIST BAYAN MUNA**
 4. **HB NO. 3046 – "AN ACT ESTABLISHING EVACUATION CENTERS IN EVERY CITY AND MUNICIPALITY AND APPROPRIATING FUNDS THEREFOR," BY HON. ANGELINA "HELEN" D.L. TAN, M.D., 4TH DISTRICT, QUEZON**
 5. **HB NO. 3450 – "AN ACT PROVIDING FOR THE CONSTRUCTION OF A MULTIPURPOSE GYM IN ALL MUNICIPALITIES AND CITIES AS EVACUATION CENTER DURING TIMES OF CALAMITY OR DISASTER AND APPROPRIATING FUNDS THEREFOR," BY HON. VILMA SANTOS-RECTO, 6TH DISTRICT, BATANGAS**
 6. **HB NO. 3691 – "AN ACT MANDATING THE CONSTRUCTION OF A PERMANENT EVACUATION CENTER IN EVERY NATURAL DISASTER-PRONE LOCALITY," BY HON. PRECIOUS HIPOLITO CASTELO, 2ND DISTRICT, QUEZON CITY**



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7. **HB NO. 4658** – “AN ACT PROVIDING FOR THE CONSTRUCTION OF MULTIPURPOSE GYM IN ALL MUNICIPALITIES AND CITIES TO SERVE AS EVACUATION CENTER DURING TIMES OF CALAMITY OR DISASTER AND APPROPRIATING FUNDS THEREFOR,” **BY HON. LUIS RAYMUND “LRAY” VILLAFUERTE, JR., 2ND DISTRICT, CAMARINES SUR**

8. **HB NO. 5595** – “AN ACT PROVIDING FOR THE CONSTRUCTION OF A MULTIPURPOSE GYM IN ALL MUNICIPALITIES AND CITIES TO SERVE AS EVACUATION CENTER DURING TIMES OF CALAMITY OR DISASTER AND APPROPRIATING FUNDS THEREFOR,” **BY HON. JOHN MARVIN “YUL SERVO” C. NIETO, 3RD DISTRICT, MANILA**

VI. INITIAL DELIBERATION ON THE FOLLOWING MEASURES:

1. **HB 5995** – “AN ACT ESTABLISHING A MANDATORY EVACUATION CENTER IN ALL CITIES, PROVINCES AND MUNICIPALITIES, APPROPRIATING FUNDS THEREFOR,” **BY HON. RANEO “RANIE” ABU**

2. **HB 6033**- AN ACT ESTABLISHING A MANDATORY EVACUATION CENTER IN ALL CITIES, PROVINCES AND MUNICIPALITIES, APPROPRIATING FUNDS THEREFOR, **BY HON. FERDINAND HERNANDEZ**

3. **HB 6074** – AN ACT ESTABLISHING EVACUATION CENTERS IN EVERY PROVINCE, CITY AND MUNICIPALITY AND APPROPRIATING FUNDS THEREFOR, **BY HON. ERIC OLIVAREZ**

4. **HB 6170**- AN ACT ESTABLISHING PERMANENT EVACUATION CENTERS IN NORTHERN CEBU IN DAANBANTAYAN AND THE ISLANDS OF BANTAYAN, MALAPASCUA, KINATARCAN, AND CARNAZA IN CEBU PROVINCE, **BY HON. JANICE SALIMBANGON**

5. **HB 7004**- AN ACT ESTABLISHING A MANDATORY EVACUATION CENTERS IN ALL CITIES, PROVINCES AND MUNICIPALITIES, APPROPRIATING FUNDS THEREFOR, **BY HON. LUIS RAYMUND “LRAY” VILLAFUERTE, JR., 2ND DISTRICT, CAMARINES SUR**

6. **HB 7164** – AN ACT ESTABLISHING EMERGENCY EVACUATION CENTERS IN ALL PROVINCES AND APPROPRIATING FUNDS THEREFOR, **BY HON. DEOGRACIAS VICTOR “DV” SAVELLANO**

7. **HB 7305** – AN ACT ESTABLISHING MANDATORY EVACUATION AND QUARANTINE CENTERS IN ALL CITIES, PROVINCES AND MUNICIPALITIES, APPROPRIATING FUNDS THEREFOR, **BY HON. JOY MYRA TAMBUNTING**

8. **HB 7315** – AN ACT ESTABLISHING EMERGENCY EVACUATION CENTERS IN ALL PROVINCES AND APPROPRIATING FUNDS THEREFOR, **BY HON. RUFUS RODRIGUEZ**



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9. **HB 7324** – AN ACT MANDATING THE ESTABLISHMENT OF COMMUNITY-BASED PERMANENT EVACUATION CENTERS, BY **HON. ALFRED DELOS SANTOS**

10. **HB 7506**- AN ACT ESTABLISHING A MANDATORY EVACUATION CENTER IN ALL CITIES AND MUNICIPALITIES, APPROPRIATING FUNDS THEREFOR, BY **HON. LIANDA BOLILIA**

11. **HB 7867** – AN ACT ESTABLISHING A MANDATORY EVACUATION CENTER IN ALL CITIES, PROVINCES AND MUNICIPALITIES AND APPROPRIATING FUNDS THEREFORE, BY **HON. ERIC OLIVAREZ**

VII. OTHER MATTERS

VIII. ADJOURNMENT



Committee on Disaster Resilience

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IMPORTANT REMINDERS FOR ZOOM PARTICIPANTS:

- Please do NOT share with others the Zoom Meeting Invitation Link and/or Zoom Meeting ID and Password for security purposes.
- Kindly indicate your agency/organization, designation/position and complete name, in your Zoom profile for proper identification (e.g. DOH Sec Francisco Duque III, or Juan de la Cruz – Office of Rep. Santos). Unidentified persons shall NOT be admitted to the virtual meeting.
- Ensure a stable internet connection and a quiet working environment to avoid disruptions and unnecessary noise. Set mobile phones or other devices in silent mode during the meeting.
- For clearer voice and audio and to minimize background noise, the use of headsets or earphones with built-in microphones is highly recommended.
- Join the meeting at least ten (10) minutes before the designated time. Kindly wear the appropriate business attire.
- Upon joining the meeting, please turn your video “ON” and your microphone on “MUTE” until acknowledged by the Chairperson/Committee Secretary.
- Use the “RAISE HAND” function to be recognized (either to ask a question, seek clarification, or make a motion). Participants may also use the Zoom Chatbox to call the attention of the Committee Secretary for any concerns.
- Use the different nonverbal feedback available in Zoom when stepping away from the meeting or taking a break.
- Please observe proper meeting decorum when your video is on.

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

EIGHTEENTH CONGRESS
First Regular Session

HOUSE BILL NO. _____
(In substitution of House Bill Nos. 3046, 3450, 3691, 4658, 4941, 4942, 5259)

Introduced by Representatives Angelina "Helen" D.L. Tan, M.D., Vilma Santos-Recto, Precious Hipolito Castelo, Luis Raymund "LRay" Villafuerte, Jr., Lucy Torres-Gomez, Carlos Isagani Zarate, John Marvin "Yul Servo" Nieto, and Romeo Momo, Sr.

AN ACT
PROVIDING FOR THE CONSTRUCTION OF A MULTIPURPOSE GYM IN ALL MUNICIPALITIES AND CITIES TO SERVE AS EVACUATION CENTER DURING TIMES OF CALAMITY OR DISASTER AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **SEC. 1. Declaration of Policy.** – It shall be the policy of the State to uphold
2 the constitutional right of the people for the protection of their life and property and
3 the promotion of the general welfare. Towards this end, the State, in recognition of
4 the vulnerability of the Philippines to climate change, the occurrence of severe
5 floods, typhoons, and other natural or human-induced disasters, illnesses, diseases
6 and other factors that affect the environment, shall institutionalize the government's
7 effort to establish and maintain fully-equipped and fully-operational evacuation
8 centers and make them responsive to environmental or climatic events.

9 **SEC. 2. Establishment of Evacuation Centers.**-There shall be established
10 an evacuation center in every city and municipality in the country, which shall provide

1 immediate and temporary accommodation for people who have been evacuated or
2 displaced from their homes due to emergency events such as typhoons, floods,
3 storm surges, drought and other severe climate disturbances, as well as fire, and the
4 outbreak of illnesses and diseases that presents imminent danger to life and
5 property.

6 **SEC. 3. Evacuation Center Requirements.** – The following shall be the
7 minimum requirements for every evacuation center that will be established under this
8 Act:

9 ***Location/Designation-*** each location for every evacuation center shall be
10 determined by the Department of Environment and Natural Resources (DENR) in
11 close coordination with the LGUs concerned.

12 The location shall be determined based on the following criteria:

- 13 a. It must be centrally located in the community;
- 14 b. It must be of a safe distance from large trees, structures where hazardous
15 materials are used and/or stored, or high-voltage power lines;
- 16 c. It must be near a health facility;
- 17 d. It must be located on geotechnical stable land to avoid risk of landslides
18 and/or exposure to potential landslide of adjacent lands;
- 19 e. It must not be located near military base camps, camps of insurgent
20 groups, power plants, factories, and other areas where the occurrence of
21 human-induced disasters are very high.

22 ***Structural/Building Capacity*** – The evacuation centers shall be constructed
23 and designed to withstand super typhoons or wind speeds of at least three hundred
24 (300) kilometers per hour and seismic activity of at least 8.0 magnitude. Evacuation
25 centers should be calamity-resilient, be built with sturdy materials, and be built in

1 accordance with the specifications of Republic Act No. 6541, otherwise known as the
2 'National Building Code of the Philippines" and should be at par with the standards
3 set by the International Building Code.

4 The Department of Public Works and Highways (DPWH) shall be in charge of
5 the construction of evacuation centers and formulating the building specifications
6 therefor based on standards, issuances, and other guidelines set by the DPWH.

7 The DPWH shall also ensure that the construction of such evacuation centers
8 is in accordance with the abovementioned requirements during its construction
9 phase.

10 The specifications of the evacuation centers shall be periodically reviewed
11 and, if necessary, revised by the DPWH every three years.

12 The structural capacity should be at least meet the following parameters:

- 13 a. The structure must be elevated in such a manner that it will withstand
14 likely impact from a high tide storm surge level of at least ten (10) meters;
- 15 b. The structure must be a minimum of one (1) meter above the average
16 flood level in the area where the same shall be built; and
- 17 c. The structure shall not be less than nine (9) meters in height and designed
18 in accordance with earthquake load standards.

19 ***Amenities and Accessibility of the Evacuation Center.*** – The evacuation
20 centers shall be well-ventilated and shall have the capacity to accommodate a large
21 number of evacuees. The centers shall have the following minimum amenities:

- 22 a) Sleeping quarters for the evacuees;
- 23 b) Separate Shower and toilet facilities designated for males and females,
24 with a facility-to-user ratio of 120 persons;

- 1 c) Amenities to enable access thereto by and accommodation of the
- 2 disabled;
- 3 d) Provisions of emergency/exit doors;
- 4 e) Food preparation areas which are provided with adequate ventilation;
- 5 f) Trash and waste segregation and collection areas;
- 6 g) Health care areas which shall include an isolation and/or quarantine area
- 7 for potentially infectious persons;
- 8 h) Rainwater harvesting and collection facilities; and
- 9 i) Other facilities prescribed in DSWD-DILG-DOH-DepEd Joint
- 10 Memorandum Circular No. 1 Series of 2013, entitled "Guidelines on
- 11 Evacuation Management"

12 **SEC. 4. Operation and Management of Evacuation Centers.** – The LGUs
13 concerned shall be primarily responsible for the operation, supervision, and
14 management of evacuation centers established under this Act. They are also hereby
15 authorized to issue rules and regulations on the proper use and maintenance of the
16 evacuation centers.

17 The mandatory audit of infrastructures used as evacuation centers shall be
18 conducted by Provincial/City/Municipal Engineer and or the building official at least
19 once every year and immediately after the occurrence of a hazard or disaster. event
20 operation and management of evacuation centers shall be under the auspices of the
21 LGUs where the evacuation center is situated while the DPWH shall be charged with
22 the maintenance of evacuation centers that will be constructed under this Act.

23 The local sanggunian shall promulgate guidelines and procedures for the use
24 and operation of the evacuation centers under their jurisdiction. The guidelines shall
25 include provisions on the use of the evacuation center when it is not being utilized as

1 an evacuation center. Provided, however, That the evacuation center, when it is not
2 being utilized as such, may only be used for those activities or for such purposes that
3 shall not impede upon the need for its instantaneous utilization as evacuation area
4 such as sports complex, bazaar, or other similar facilities with collapsible amenities.

5 **SEC. 5. Role of the National Disaster Risk Reduction and Management**

6 **Council (NDRRMC).** – The National Disaster Risk Reduction and Management
7 Council (NDRRMC) shall be the lead agency in implementing this Act. It shall give
8 utmost priority to those areas of the country that are (a) identified as disaster prone;
9 (b) financially incapable to establish their own evacuation centers; and (c) do not
10 have existing evacuation centers of their own.

11 It shall enter into memoranda of agreement (MOA) with the concerned local
12 government units (LGUs) for the maintenance, operation and management of a
13 permanent evacuation center in their respective areas of jurisdiction. It shall provide
14 technical assistance and support services to these LGUs in the management of
15 evacuation centers.

16 Local chief executives concerned shall evaluate and provided suitable sites
17 for evacuation centers to determine their geographical stability, and public
18 accessibility in times of disasters. They shall provide for the maintenance, operation
19 and management of the evacuation centers taking into consideration the goal of life
20 preservation and meeting the basic subsistence needs of affected population based
21 on acceptable standards during or immediately after a disaster.

22 **SEC. 6. Coordination Among Agencies.** – The NDRRMC shall coordinate
23 with the DPWH and the Department of Science and Technology (DOST) with regard
24 the design specifications, cost estimates and construction details of evacuation
25 centers that will be constructed pursuant to this Act.

1 Concerned government agencies and instrumentalities, when necessary, shall
2 provide assistance to the NDRRMC to ensure the effective and efficient
3 implementation of this Act.

4 **SEC. 7. *Implementing Rules and Regulations.*** – The NDRRMC, in
5 consultation with the DPWH, DOST, League of Cities of the Philippines, League of
6 Municipalities of the Philippines, and other concerned government and private
7 agencies shall, within sixty (60) days from the effectivity of this Act, prepare the
8 implementing rules and regulations necessary to carry put the provisions of this Act.

9 **SEC. 8. *Appropriations.*** – The amount necessary to fund the construction
10 and maintenance of evacuation centers under this Act shall be sourced from a
11 portion of the general appropriations of the DPWH. Every year thereafter, the
12 amounts necessary for the construction and maintenance of evacuation centers shall
13 be included in the list of programs as part of annual budget in the General
14 Appropriations Act.

15 The appropriations necessary for the operation and management of the
16 evacuation centers shall be charged against the funds of the Local Disaster Risk
17 Reduction Management Council (LDRRMC), or its successor.

18 Thereafter, such sum as may be needed by the concerned agencies for the
19 continued implementation of this Act shall be included in the annual General
20 Appropriations Act (GAA).

21 **SEC. 9. *Separability Clause.*** – If any provision or part thereof, is held invalid
22 or unconstitutional, the remainder of the law or the provision not otherwise affected
23 shall remain valid and subsisting.

24 **SEC. 10. *Repealing Clause.*** – Any law, presidential decree or issuance,
25 executive order, letter of instruction, administrative order, rule or regulation contrary

1 to, or inconsistent with the provisions of this Act is hereby repealed, modified or
2 amended.

3 **SEC. 11. *Effectivity Clause.*** – This Act shall take effect fifteen (15) days after
4 its publication in the Official Gazette or in a newspaper of general circulation.

5

6 *Approved*

7