



Republic of the Philippines
Department of Environment and Natural Resources
Visayas Avenue, Diliman, Quezon City
Tel Nos. (632) 929-66-26/28; 929-6635/929-3618/929-4028
IP Phone Trunkline No. 988-3367
Website: <http://www.denr.gov.ph/> E-mail: web@denrgov.ph



MEMORANDUM

FOR : **The Undersecretary**
Finance, Information Systems, and Climate Change

The Directors
Legal Affairs Service
Policy and Planning Service
Climate Change Service

All Bureau Directors

FROM : **The Director**
Legislative Liaison Office

SUBJECT : **INVITATION TO ATTEND THE HYBRID MEETING OF THE
COMMITTEE ON DISASTER RESILIENCE OF THE HOUSE OF
REPRESENTATIVES**

DATE : 09 December 2022

The Committee on Disaster Resilience of the House of Representatives sent an electronic mail dated 09 December 2022, inviting the Department for a Hybrid meeting to be held on 13 December 2022 (Thursday), 1:30 PM at Conference Rooms 1 & 2, Ramon V. Mitra Building and simultaneously via zoom, for the initial deliberation of the following measures:

1. HOUSE BILLS NO. 3121 entitled AN ACT MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY STOCKPILE, AND APPROPRIATING FUNDS THEREFOR & 3783 entitled AN ACT MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY STOCKPILE, AND APPROPRIATING FUNDS THEREFOR BY REPS. MICHAEL M. MORDEN AND IVAN HOWARD A. GUINTU RESPECTIVELY; and
2. HOUSE BILL NO. 5245 entitled AN ACT PROVIDING FOR THE ESTABLISHMENT AND CONSTRUCTION OF CALAMITY FOOD BANKS IN EVERY PROVINCE IN THE PHILIPPINES, PROVIDING FOR THEIR MAINTENANCE AND APPROPRIATING THE FUNDS THEREFOR BY REP. ALAN I B. ECLEO

In this regard, **we are requesting for comments/recommendations on the bills. Kindly submit it on or before December 12, 2022, at 5 PM** via email at denrlegislative@yahoo.com. Further, your or your representative's attendance at the mentioned meeting is requested as the agenda will deliberate on a bill that is of significance to your mandates.

Attached herewith are the invitation letter and copies of the House Bills for your reference.

Your attendance is highly encouraged.

ROMIROSE B. PADIN

cc: Undersecretary for Legal, Administration, Human Resources, and Legislative Affairs
Undersecretary for Policy, Planning, and International Affairs
Assistant Secretary for Administration and Legislative Affairs

MEMO NO. 2022 - 871



Committee on Disaster Resilience

3rd Floor, RV Mitra Building, Batasang Pambansa Complex, Quezon City
Telephone: (+632) 8931-5001 local 8131/E-mail: committee.disasterresilience@house.gov.ph

09 December 2022

SECRETARY MARIA ANTONIA YULO-LOYZAGA

Department of Environment and Natural Resources
DENR Building, Visayas Avenue
Diliman, Quezon City, MM 1100

Dear Secretary Yulo-Loyzaga:

May we respectfully invite you as one of the resource persons, to the meeting of the House Committee on Disaster Resilience (CDR) on 13 December 2022 (Tuesday), 1:30 in the afternoon at Conference Rooms 1 & 2, Ramon V. Mitra Building, for the initial deliberation of the following measures:

1.) HOUSE BILLS NO. 3121 & 3783 BY REPS. MICHAEL M. MORDEN AND IVAN HOWARD A. GUINTU RESPECTIVELY

AN ACT MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY STOCKPILE, AND APPROPRIATING FUNDS THEREFOR; and

2.) HOUSE BILL NO. 5245 BY REP. ALAN 1 B. ECLEO

AN ACT PROVIDING FOR THE ESTABLISHMENT AND CONSTRUCTION OF CALAMITY FOOD BANKS IN EVERY PROVINCE FOR THEIR MAINTENANCE, AND APPROPRIATING FUNDS THEREFOR

To facilitate ease of joining the meeting, kindly indicate your agency/organization, designation/position and your complete name in your Zoom profile for proper identification (e.g. HREP Comsec Jen Estella). Unidentified persons shall NOT be admitted to the virtual meeting. Below is the Meeting ID and passcode.

Meeting ID: 871 9118 5847

Passcode: 742143



Committee on Disaster Resilience

3rd Floor, RV Mitra Building, Batasang Pambansa Complex, Quezon City
Telephone: (+632) 8931-5001 local 8131/E-mail: committee.disasterresilience@house.gov.ph

Kindly send your position paper on the said measures to committee.disasterresilience@house.gov.ph, on or before 13 December 2022.

Please be informed that we require all guests entering the buildings of the House or Representatives to adhere to its health and safety protocols. We have attached the guidelines for our guests' reference and compliance.

For confirmation of attendance, or should you have queries or any clarification kindly contact the Committee Secretariat at telephone number +63 2 8931-5001 local 8131, or at cellular phone numbers +63 998 970-6414 for Ms. Jennifer Joan C. Estella, Committee Secretary; or +63 917 862-6326 for Ms. Consuelo T. Alcid. You may also send us an email at committee.disasterresilience@house.gov.ph.

We look forward to a mutually favorable cooperation with your agency.

Thank you.

Very truly yours,

For the Committee Chairperson Alan 1 B. Ecleo:

A handwritten signature in black ink, appearing to read "JENNIFER JOAN C. ESTELLA".

JENNIFER JOAN C. ESTELLA
Committee Secretary



Committee on Disaster Resilience

3rd Floor, RV Mitra Building, Batasang Pambansa Complex, Quezon City
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MEETING OF THE COMMITTEE ON DISASTER RESILIENCE

13 December 2022 (Tuesday), 1:30PM
Conference Rooms 1 & 2, Ramon V. Mitra Bldg.

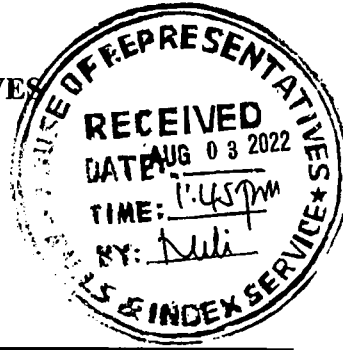
A G E N D A

- I. CALL TO ORDER / ROLL CALL**
- II. APPROVAL OF MINUTES OF THE 23 NOVEMBER 2022 MOTHER COMMITTEE MEETING**
- III. ACKNOWLEDGEMENT OF RESOURCE PERSONS AND GUESTS**
- IV. OPENING REMARKS BY THE HONORABLE CHAIRPERSON ALAN 1 B. ECLEO**
- V. INITIAL DELIBERATION ON THE FOLLOWING MEASURES:**
 - HOUSE BILLS NO. 3121 & 3783 BY REPS. MICHAEL M. MORDEN AND IVAN HOWARD A. GUINTU RESPECTIVELY**
AN ACT MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY STOCKPILE, AND APPROPRIATING FUNDS THEREFOR
 - HOUSE BILL NO. 5245 BY REP. ALAN 1 B. ECLEO**
AN ACT PROVIDING FOR THE ESTABLISHMENT AND CONSTRUCTION OF CALAMITY FOOD BANKS IN EVERY PROVINCE FOR THEIR MAINTENANCE, AND APPROPRIATING THE FUNDS THEREFOR
- VI. BRIEFING ON THE PROCESS OF DISASTER RESPONSE AND RECOVERY FROM THE OFFICE OF CIVIL DEFENSE (OCD)**
- VII. OTHER MATTERS**
- V. ADJOURNMENT**

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

Nineteenth Congress
First Regular Session

House Bill No. 3121



Introduced by **HON. MICHAEL M. MORDEN**

EXPLANATORY NOTE

The COVID 19 pandemic exposed the severe and mounting disruption to the global supply of medical supplies and equipment as the virus raged all over. Rising demand, panic buying, hoarding and misuse are just a few of the practices that endangered the lives of patients and frontline health care providers and responders as they grappled with the shortage of medical supplies and equipment.

Under Republic Act No. 10121 or the "Philippine Disaster Risk Reduction and Management Act of 2010", the stockpiling of equipment and supplies is one of the critical activities needed to be addressed in disaster preparedness. Without a secure supply-chains, the risks to healthcare workers and eventually to all people becomes very real and life-threatening. Add to this the fact that supplies can take months to deliver and market manipulation can even complicate it..

The goal of stockpiling, in a national scale, is to effectively manage supply-chains and reduce the country's vulnerability to unforeseeable production and disruptions and over-dependence on the foreign supply of goods and materials which may be disrupted and rendered unavailable because of disasters and emergencies. Our country's experience during this Covid-19 pandemic and even during the 2020 Taal Volcano eruption saw the need for the country to institutionalize a system for the stockpiling of essential goods and materials in order to rationalize demand and appropriate use.

This bill mandates the National Disaster Risk Reduction and Management Council (NDRRMC) or any agency that would be established to respond to disasters, large scale emergencies and calamities, to establish the National Emergency Stockpile which shall be the central repository and supply reserve of medical supplies and equipment including medicines, vaccines, antidotes, and other critical medical supplies, food items, basic commodities, essential raw materials and other

emergency-related articles, facilities and equipment. The stockpile can only be used in instances of a declared national or local state of calamity or emergency and with prior approval of the NDRRMC. Stockpiles will be strategically located in the different regions for easy and quick access and transport. Provisions for its safety and security from any man-made and natural disasters such as fires, floods, earthquakes, robbery and looting should be put in place.

With the passage of this bill into law, this measure will serve to ensure our country's response and emergency management capabilities to any kinds of disasters or calamities.

Early passage of this bill is therefore requested.



HON. MICHAEL M. MORDEN
Abante Pangasinan Ilokano (API) Party List

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

Nineteenth Congress
First Regular Session

House Bill No. **3121**

Introduced by **HON. MICHAEL M. MORDEN**

AN ACT
MANDATING THE ESTABLISHMENT OF THE
NATIONAL EMERGENCY STOCKPILE, AND
APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title — This Act shall be known as "***National Emergency Stockpile Act.***"

Section 2. Declaration of Policy — It is hereby declared as the policy of the State to protect the people from the adverse effects of calamities and emergencies by ensuring a sufficient and adequate supply of essential items and materials and preventing whenever possible the dangerous and costly dependence of the Philippines upon foreign nations and organizations for supplies of such items and materials and the country's vulnerability to production and supply-chain disruptions.

Section 3. National Emergency Stockpile — The National Disaster Risk Reduction and Management Council (NDRRMC) shall hereby establish the National Emergency Stockpile (hereinafter referred to as the "Stockpile") which shall be the central repository and supply reserve of medicines, vaccines, antidotes, and other critical medical supplies, food items, basic commodities, essential raw materials and other emergency-related articles, facilities and equipment. The specific items and materials to be included in the Stockpile shall be determined by the NDRRMC, in consultation with the Department of National Defense, Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies: Provided, that such items and materials shall be non-perishable or shall have shelf-lives of at least two (2) years.

Section 4. Location of the Stockpile — The NDRRMC shall determine the actual locations of the Stockpile, taking into consideration equitable distribution among the regions of the country, accessibility, safety and security from man-made and natural disasters, and immediate release of the stockpile in case of disaster or emergency. The actual locations shall be kept strictly confidential and shall not be publicly disseminated.

Section 5. Quantity and Replenishment of the Stockpile — The quantity and volume of the Stockpile shall be strictly and regularly monitored and maintained. Replenishment, replacement or addition to the Stockpile shall be done in an annual basis or as often as may be deemed necessary. Pursuant to this, a computerized system for the real-time monitoring of the dates of expiration and shelf lives of the items and materials in the Stockpile shall be set up to avoid unnecessary wastage and decay.

Section 6. Utilization and Deployment of the Stockpile. — The utilization and deployment of the Stockpile shall only be done in case of a declared local or national calamity or emergency and with the approval of the NDRRMC. Any order of utilization and deployment shall be accompanied with a time-specific plan for the replenishment and replacement of the withdrawn supplies.

A first-in, first-out system or any similar arrangement shall be adopted in the utilization and deployment of the Stockpile. Items and materials that will be near their expiration dates or the end of the shelf lives shall be donated and transferred to appropriate government agencies and institutions such as the Department of Social Welfare and Development, Department of Health, government hospitals, and local government units, subject to immediate replenishment and replacement and/or reservation for imminent calamities or emergencies.

Section 7. Annual Report — The NDRRMC shall submit to the Office of the President, the Senate and the House of Representatives, within the first quarter of every year, an annual report relating to the progress of the implementation of this Act. The confidentiality of the locations of the Stockpile shall be observed in the Annual Report.

Section 8. Appropriations - The amount necessary for the implementation of this Act shall be included in the annual General Appropriations of the year following its enactment into law and thereafter.

Section 9. Implementing Rules and Regulations— Within sixty (60) days from the effectivity of this Act, the NDRRMC in consultation with the Department of National Defense, Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies, shall issue the necessary rules and regulations to implement the provisions of this Act.

Section 10. Repealing Clause — All laws, presidential decrees, executive orders, proclamations, rules and regulations, or any part thereof, which are Inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

Section 11. Separability Clause — If any provision or part of this Act, or the 24 application thereof to any person or circumstance, is held unconstitutional or invalid, the remainder of this Act shall not be affected thereby.

Section 12. Effectivity Clause. — This Act shall take effect fifteen (15) days from its publication in the Official Gazette or In at least two (2) newspapers of general circulation.

Approved,

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

NINETEENTH CONGRESS
First Regular Session

HOUSE BILL NO. 3783



Introduced by Representative Ivan Howard A. Guintu

EXPLANATORY NOTE

Section 5, Article 2 of the Constitution states that “[t]he maintenance of peace and order, the protection of life, liberty, and property, and the promotion of the general welfare are essential for the enjoyment by all the people of the blessing of democracy.”

Recognizing the policy of the State to uphold the protection of life and general welfare of the people, Republic Act No. 10121 was enacted into law to develop policies and plans, as well as implement actions and measures pertaining to disaster risk reduction and management. These include good governance, risk assessment and early warning, knowledge building, and awareness raising, reducing underlying risk factors, and preparedness for effective response and early recovery.

Indeed, our country is no stranger to disasters and calamities. Located along the typhoon belt, the Philippines is visited by an average of 20 Tropical Cyclones per year, 8-9 of which pass through during the months of July to October.¹ Along with typhoons, natural calamities such as earthquakes and volcanic eruptions are also prevalent here in the Philippines due to our country’s geographical location along the “Pacific Ring of Fire.”² We have seen how severely affected Filipinos are due to the damages brought about by these natural calamities and how efficient and rapid emergency response can save lives.

¹ <https://bagong.pagasa.dost.gov.ph/climate/tropical-cyclone-information>

²


<https://www.adrc.asia/nationinformation.php?NationCode=608&Lang=en#:~:text=Located%20along%20the%20typhoon%20belt,frequent%20earthquakes%20and%20volcanic%20eruptions.>

With the experiences we have gained with Super typhoon Yolanda and other strong typhoons that have caused destruction as they passed through the country, there is clearly a need to institutionalize a central repository for goods and medicines so that these would be readily available during relief operations in the immediate aftermath of calamities and disasters.

Furthermore, we have witnessed in the past few years the drastic effects of the COVID-19 pandemic to the Filipino people, especially during the first few months of the “Enhanced Community Quarantine” (ECQ) wherein Filipinos were strictly enforced to stay at home. People’s movement was restricted, severely affecting Filipinos without access to transportation. The privileged who could afford to purchase food and medicine resorted to “panic buying” during the start of the ECQ, which resulted in shortages of food, medicines, and other essential basic goods that are needed in our everyday lives. On the other hand, the underprivileged Filipinos had no choice but to resort to “ayudas” or aids from their respective local government units (LGUs). Emergency relief goods were distributed to houses during the months of ECQ. Unfortunately, these goods would only last a few days, especially in a large household. And due to the shortage in the government supply of emergency relief goods, non-government agencies (NGOs), private companies, and even other good Samaritans pitched in to provide goods for the less privileged Filipinos. These experiences also underscore the need for an ample reserve of emergency relief items year-round.

This measure aims to establish the National Emergency Stockpile which shall be the central repository and supply reserve of medicines, vaccines, antidotes, food items, basic commodities, and other equipment essential for emergency and disaster response. The establishment of the National Emergency Stockpile shall help our national government become pro-active during a declared local or national state of calamity or emergency. During times of emergencies, the Filipino people deserves the swiftest response from the national government. Because these times, time wasted may possibly be a life lost.

In view of the foregoing, the passage of this bill is earnestly sought.



IVAN HOWARD A. GUINTU
Representative, PINUNO Partylist

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

NINETEENTH CONGRESS
First Regular Session

HOUSE BILL NO. 3783

Introduced by Representative Ivan Howard A. Guintu

AN ACT
MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY
STOCKPILE, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Short Title.* – This Act shall be known as the “National Emergency Stockpile Act.”

SEC. 2. *Declaration of Policy.* – It is the declared policy of the State to protect the people from the adverse effects of calamities and emergencies by ensuring a sufficient and adequate supply of essential items and materials and preventing whenever possible the dangerous and costly dependence of Philippines on foreign nations and organizations for suppliers of such items and materials and the country’s vulnerability to production and supply-chain disruptions.

SEC. 3. *National Emergency Stockpile.* – The National Disaster Risk Reduction and Management Council (NDRRMC) shall hereby establish the National Emergency Stockpile (hereinafter referred to as the “Stockpile”) which shall be the central repository and supply reserve of medicines, vaccines, antidotes, and other critical medical supplies, food items, basic commodities, essential raw materials and other emergency-related articles, facilities and equipment. The specific items and materials to be included in the Stockpile shall be determined by the NDRRMC, in consultation with the Department of National Defense, Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies: *Provided,* That such items and materials shall be non-perishable or shall have a shelf life of at least two (2) years.

SEC. 4. *Location of the Stockpile.* – The NDRRMC shall determine the actual locations of the Stockpile, taking into consideration equitable distribution among the regions of the country, accessibility, safety and security from man-made and natural disasters, and immediate release of the stockpile in case of disaster or emergency. The actual locations shall be kept strictly confidential and shall not be publicly disseminated.

SEC. 5. *Quantity and Replenishment of the Stockpile.* – The quantity and volume of the Stockpile shall be strictly and regularly monitored and maintained. Replenishment, replacement and addition to the Stockpile shall be done on an annual basis or as often as may be deemed necessary. Pursuant to this, a computerized system for the real-time monitoring of the date of expiration and shelf life of the items and materials in the Stockpile shall be set up to avoid unnecessary wastage and decay.

SEC. 6. *Utilization and Deployment of the Stockpile.* – The utilization and deployment of the Stockpile shall only be done in case of a declared local or national state of calamity or emergency and with the approval of the NDRRMC. Any order of utilization and deployment shall be accompanied with a time-specific plan for the replenishment and replacement of the withdrawn supplies.

A first-in, first-out system or any similar arrangement shall be adopted in the utilization and deployment of the Stockpile. Items and materials that will be near their expiration dates or the end of their shelf life shall be donated and transferred to appropriate government agencies and institutions such as the Department of Social Welfare and Development, Department of Health, government hospitals, and local government units for immediate distribution to indigent citizens or other beneficiaries as may be identified by the concerned agency or institution, subject to immediate replenishment and replacement and/or reservation for imminent calamities or emergencies.

SEC. 7. *Prepositioning of the Stockpile.* – In preparation of the occurrence of a disaster or calamity that can be reasonably predicted using available technology or information, the NDRRMC shall preposition items and materials from the Stockpile in secured storage facilities or warehouses near the areas expected to be affected by the disaster or calamity.

SEC. 8. *Annual Report.* – The NDRRMC shall submit to the Office of the President, the Senate and the House of Representatives, within the first quarter of every year, an annual report relating to the progress of the implementation of this Act. The confidentiality of the locations of the Stockpile shall be observed in the Annual Report.

SEC. 9. *Appropriations.* – The amount necessary for the implementation of this Act shall be included in the annual general appropriations of the year following its enactment into law and thereafter.

SEC. 10. *Implementing Rules and Regulations.* Within sixty (60) days from the effectivity of this Act, the NDRRMC in consultation with the Department of National Defense,

Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies, shall issue the necessary rules and regulations to implement the provisions of this Act.

SEC. 11. *Separability Clause.* – If, for any reason, any section, subsection, clause or term of this Act is held invalid or unconstitutional, such parts not affected by such declaration shall remain in full force and effect.

SEC. 12. *Repealing Clause.* – All existing laws, orders, decrees, rules and regulations, or parts thereof, inconsistent with the provisions of this Act are hereby amended, modified or repealed accordingly.

SEC. 13. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,

In view of the recent changes in the health and safety protocols of the House of Representatives, all confirmed guests attending the meeting are required to furnish the Committee the following guest- and vehicle details:

1. Complete Name(s) of **confirmed** guest(s), **Designation and Office**
2. Car(s) make and model; and plate number(s)/conduction sticker(s)
3. Number of passengers per vehicle

Please note that each agency is only allowed a maximum of three (3) representatives inside the meeting venue at any given time. Kindly submit the details three (3) days before the meeting to enable the appropriate offices to facilitate the processing of the access pass.

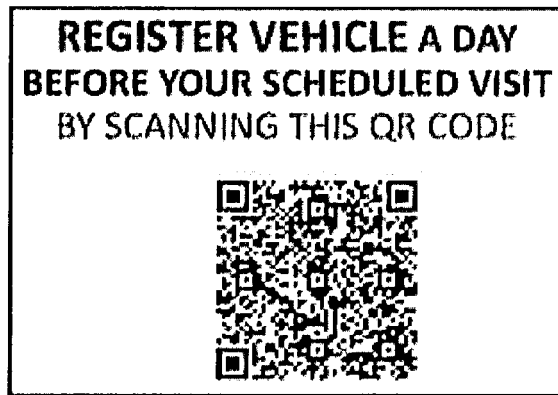
In addition, to allow entry into the building, each confirmed guest needs to fill out and submit a health declaration form at least two (2) hours before the scheduled meeting. Please find below the links for (a) the health declaration form; and (b) the Google link for the car details, which needs to be accessed and submitted one (1) day prior to the scheduled meeting date.

Health Declaration Form link:

<https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fhrep-website.s3.ap-southeast-1.amazonaws.com%2Fdownload%2F covid19%2Fhdf.20200901.docx&wdOrigin=BROWSELINK>

Google link for the vehicle(s) details:

https://docs.google.com/forms/d/e/1FAIpQLSfHBRVD_yYTpycF5JKfXfkWPS-MEhomPIE3IDeF1poPTrw0yw/viewform?pli=1 or



Lastly, please note that all visitors entering the House of Representatives must have a negative antigen test result taken within the last 24 hours. The antigen test should be done by a DOH-accredited laboratory, using an FDA-certified antigen testing kit, and signed by a doctor. Guests who need to take an antigen test may opt to bring their own kits, provided these are FDA-certified and validated by the MDS. Antigen test kits are also available for purchase at the building lobbies. The MDS antigen team on duty can facilitate the test.