

## DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES KAGAWARAN NG KAPALIGIRAN AT LIKAS NA YAMAN



#### **MEMORANDUM**

**FOR** 

The Regional Executive Directors

DENR Regional Offices CAR, NCR, 1, 2, 3, 4A, 4B and 5

**FROM** 

The OIC Director

Financial and Management Service (FMS)

**SUBJECT** 

CONDUCT OF ONLINE CONSULTATION ON THE PROPOSED GUIDELINES ON THE USE OF ELECTRONIC DOCUMENTS, ELECTRONIC SIGNATURES, AND DIGITAL SIGNATURES IN

**DENR (BATCH 3 - LUZON CLUSTER)** 

**DATE** 

2 0 MAY 2024

The Management Division-FMS, tasked to recommend measures for management improvement, is currently in the process of improving the proposed Guidelines on the Use of Electronic Documents, Electronic Signatures, and Digital Signatures in DENR. As part of this initiative, the FMS has scheduled several batches of online consultation meetings to ensure the guidelines' acceptability and practicality.

In this regard, the FMS wants to invite representatives from Administrative, Finance, and Information and Communication Technology (ICT) Divisions/Sections/Units from the Regional Office, PENROs, and CENROs to participate in the online consultation meeting scheduled on 22 May 2024 (Wednesday) from 09:00 am onwards. This activity aims to generate the policy users' valuable inputs/comments/suggestions and integrate those concerns/interests into the guidelines. We highly encourage that comments intended for inclusion in the guidelines should be stated as they would appear in the final document.

We have attached a copy of the internal guidelines to fast-track discussion during our meeting. Below is the link for the online consultation via **Zoom Conference**.

Zoom Link: https://bit.Cy/ConsultationEDADSBatch3

Meeting ID: 991 5848 8635 Passcode: *DENRFMS* 

For queries, you may contact Ms. Jizelle C. Hernandez and Ms. Lea Marie F. Blas of the FMS-Management Division through telephone no. (02) 8926-6998 or at VOIP (02) 8249-3367 loc. 102811027.

For your consideration.

IMELDA R. DELA CRUZ

Copy furnished:

The Undersecretary for Finance, Information Systems and Climate Change

MEMO NO. 2024 - 452



### **DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES**KAGAWARAN NG KAPALIGIRAN AT LIKAS NA YAMAN



MEMORANDUM ORDER No. 202\_-\_\_\_

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SUBJECT: GUIDELINES ON THE USE OF ELECTRONIC DOCUMENTS, ELECTRONIC SIGNATURES, AND DIGITAL SIGNATURES IN THE DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES (DENR)

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12 13 Pursuant to Republic Act (RA) 8792¹, RA 11032², Government Procurement Policy Board (GPPB) Resolution No. 16-2019³ and the Commission on Audit (COA) Circular No. 2021-006⁴ dated 06 September 2021, the following guideline is hereby adopted for the guidance of all concerned.

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**SECTION 1. Basic Policy.** It is the policy of the State to recognize the vital role of communication and information in nation-building. It shall regulate the transfer and promote the adaptation of technology for the national benefit<sup>5</sup>.

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#### **SECTION 2. Objectives**

21 22 23 2.1 To establish and implement controls and secure means of ensuring that the use of electronic documents, electronic signatures, and digital signatures within DENR meets requirements for validity, security, and authenticity.

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2.2 To streamline official transactions within DENR through the use of electronic documents, electronic signatures, and digital signatures to enhance workflow efficiency and expedite decision-making processes.

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2.3 To support environmental sustainability goals by minimizing paper usage and promoting eco-friendly practices through the adoption of electronic document workflows, electronic signatures, and digital signatures, contributing to the reduction of carbon footprint and resource consumption.

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Republic Act No. 8792 dated 14 June 2000, "Electronic Commerce Act of 2000"

Declaration of Principles and State Policies)

<sup>&</sup>lt;sup>2</sup> RA 11032 dated 28 May 2018, "Ease of Doing Business and Efficient Delivery of Government Service Delivery of 2018"

<sup>&</sup>lt;sup>3</sup> Government Procurement Policy Board (GPPB) Resolution No. 16-2019 dated 17 July 2019, "Approval of the Use of Digital Signature in Procurement Related Documents"

Commission on Audit (COA) Circular No. 2021-006 dated 06 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures and Digital Signatures in Government Transactions"
 The Constitution of the Republic of the Philippines ratified on 02 February 1987 (Section 24, Article II

2.4 To align with broader government initiatives for digital transformation by tapping technology to modernize administrative practices, improve service delivery, and contribute to the overall efficiency and effectiveness of DENR's operations in the digital age.

**SECTION 3.** Scope and Coverage. This Order shall apply in the event that the DENR officials and employees issue electronic documents in lieu of paper documents, where the signature of the authorized signatory is required. This Memorandum Order does not intend to prohibit the office from submitting paper documents or a combination of paper and electronic documents.

All DENR officials and personnel regardless of employment status in the DENR Central Office, Line and Staff Bureaus, Regional Offices, PENROs, CENROs, attached agencies, and locally funded and foreign-assisted projects, who are required to review and authorized to sign any official and/or internal documents pursuant to RA No. 11032, COA Circular No. 2021-006 or GPPB Resolution No. 16-2019 shall be governed by these guidelines.

This also applies to electronic documents from private parties transacting with DENR offices.

Electronic and digital signatures shall not be applied to the contracts, agreements, and related instruments requiring notarization. These documents necessitate the presence and verification of a notary public to ensure their legal validity.

#### **SECTION 4. Definition of Terms**

a. Certificate Authority (CA)<sup>6</sup> - refers to a trusted entity that manages and issues security certificates and public keys that are used for secure communication in a public network or the internet. The DICT is the authorized Certificate Authority in the government.

**b.** Certificate Revocation List<sup>7</sup> - a list of digital certificates that would have been compromised, revoked, or are expired.

 c. Confirmation Report<sup>8</sup> – a report containing the results of the audit or assessment made by the Internal Audit Unit or its equivalent. Also known as Internal Audit Report.

d. Digital Certificate<sup>9</sup> - a certificate issued by the Department of Information, Communication and Technology - Philippine National Public Key Infrastructure (DICT-PNPKI) or other CA containing the user's personal information just like an ordinary ID, only in this case, it is digital. It is used to encrypt, authenticate or digitally sign an email and document.

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<sup>&</sup>lt;sup>6</sup> COA Circular No. 2021-006 dated 06 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures and Digital Signatures in Government Transactions"

DICT Order No. 031 dated 01 April 2024, "Guidelines on the Use of PNPKI Digital Signatures in the DICT"
 COA Circular No. 2021-006 dated 06 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures and Digital Signatures in Government Transactions"

<sup>9</sup> DICT Order No. 031 dated 01 April 2024, "Guidelines on the Use of PNPKI Digital Signatures in the DICT"

- e. Digital Signature<sup>10</sup> a secure type of electronic signature consisting of a transformation of an electronic document or an electronic data message using an asymmetric or public cryptosystem such that a person having the initial untransformed electronic document and the signer's public key can accurately determine:
  - i. Whether the transformation was created using the private key that corresponds to the signer's public key; and
  - ii. Whether the initial electronic document had been altered after the transformation was made.
- f. Electronic Document<sup>11</sup> information or the representation of information, data, figures, symbols or other modes of written expression, described or however represented, by which a right is established or an obligation extinguished, or by which a fact may be proved and affirmed, which is received, recorded, transmitted, stored, processed, retrieved or produced electronically.
- g. Electronic Signature<sup>12</sup> any distinctive mark, characteristic and/or sound in electronic form, secured and non-secured, representing the identity of a person and attached to or logically associated with the electronic data message or electronic document or any methodology or procedures employed or adopted by a person and executed or adopted by such person with the intention of authenticating or approving an electronic data message electronic document. For purposes of this Guideline, electronic signature refers not only to the handwritten signatures but the whole process adopted in approving an electronic data message or electronic document. Examples of electronic signatures include: a scanned image of the person's ink signature, a mouse squiggle on a screen or a hand-signature created on a tablet using the person's finger or stylus, a signature, a signature at the bottom of the email, a typed name, a biometric hand-signature signed on a specialized signing hardware device, a video signature, a voice signature, etc.
- h. Management Representation Letter<sup>13</sup> a document containing written representations or statements provided by management, and where appropriate, those charged with governance to confirm certain matters or support other audit evidence to the auditor.
- i. Public Key Infrastructure (PKI)<sup>14</sup> an infrastructure that secures communications among individuals and government entities, so that the government's delivery of services to citizens and businesses becomes safer, faster, and more efficient.

<sup>&</sup>lt;sup>10</sup> Rule 2 § 1 (e), "Rules on Electronic Evidence", A.M. No. 01-7-01-SC, 17 July 2001.

<sup>11</sup> Section 5 (f), RA No. 8792 dated 14 June 2000, "Electronic Commerce Act of 2000"

<sup>12</sup> COA Circular No. 2021-006 dated 06 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures and Digital Signatures in Government Transactions"

<sup>13</sup> COA Financial Audit Manual

<sup>14</sup> DICT Order No. 031 dated 01 April 2024, "Guidelines on the Use of PNPKI Digital Signatures in the DICT"

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113	j. Wet Signature <sup>15</sup> - a physical signature made by hand with ink on paper. It
114	is often used in legal and formal documents to signify acceptance,
115	authorization, or verification.
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117	SECTION 5. Guidelines
118	
119	5.1 General Principles and Guidelines
120	
121	5.1.1 The electronic or digital signature of a DENR Official and employee
122	shall be an acceptable alternative and equivalent to the
123	signature/initials of a person on a paper/physical document.
124	
125	5.1.2 DENR shall ensure data protection and implement cybersecurity
126	measures in accordance with applicable laws, but not limited to:
127	a. Data Privacy Act of 2012 or RA No. 10173 dated 12 August 2012;
128	b. Cybercrime Prevention Act of 2012 or RA No. 10175 dated 12
129	September 2012;
130	c. Executive Order (EO) No. 2 <sup>16</sup> dated 23 July 2016; and
131	d. applicable DICT issuances.
132	
133	5.1.3 Each DENR concerned office shall implement the necessary approval
134	and security controls in authenticating the signing methods opted for
135	by private parties to secure transactions (e.g., bidding documents
136	submitted to BAC).
137	
138	5.1.4 The matrix on the authorized signatories for the Management
139	Representation Letter is attached as ANNEX B.
140	FO Constitution and the Constitution of
141	5.2 Specific Guidelines on the Use of Digital Signatures
142	E.O.A. Application of Divital Countries
143	5.2.1 Application of Digital Certificate
144	FOAA A DEND official and applicate according of applications
145	5.2.1.1 A DENR official and employee regardless of employment
146	status who is required to review and authorized to sign official
147	documents shall use a digital signature. He/she shall apply for
148	a digital certificate through the assistance of HRDS (or its
149	equivalent unit in other DENR offices).
150 151	5.2.1.2 For the bulk application of digital continuous UDDO (1997)
151	5.2.1.2 For the bulk application of digital certificates, HRDS (or its
152	equivalent unit in other DENR offices) shall coordinate with the
153 154	Philippine National Public Key Infrastructure (PNPKI) of the
154	DICT and/or other Certificate Authorities accredited or
155	recognized by the Department of Trade and Industry-Philippine
156	Accreditation Bureau (PAB) <sup>17</sup> . The application for a digital

<sup>&</sup>lt;sup>16</sup> Executive Order No. 2 dated 23 July 2016, "Operationalizing in the Executive Branch the People's Constitutional Right to Information and the State Policies to Full Public Disclosure and Transparency in the Public Service and

Providing Guidelines Therefor"

17 Section 4.C.6 of COA Circular No. 2021-006 dated 6 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures, and Digital Signatures in Government Transactions"

157	certificate must employ the official email domain of the DENR
158	official/employee. However, Contract of Service (COS) or Job
159	Order (JO) personnel should utilize his/her personal email
160	address until an official email domain is assigned by DENR.
161	
162	5.2.2 Use of Digital Signatures
163	
164	5.2.2.1 At a minimum, the implementation of digital signatures shall
165	bear the following characteristics:
166	a. Authentication - linking the signatory to the information;
167	b. Integrity – assuring that the document has not been altered
168	during transmission; and
169	c. Non-repudiation – ensuring that the signer of the electronic
170	document cannot at a later time deny having signed it.
171	
172	5.2.2.2 When using a digital certificate to sign an electronic document,
173	the same should be valid, unexpired, and unrevoked at the time
174	of signing.
175	
176	5.2.2.3 The use of digital signatures in electronic documents shall
177	follow the guidelines stated in this Memorandum Order and
178	shall mean sufficient compliance with the requirement of
179	submission of duly signed documents as any other duly signed
180	paper document used in DENR transactions.
181	
182	5.2.2.4 The digital signature affixed to the electronic document shall be
183	protected to ensure the document will not be altered.
184	
185	5.2.3 Renewal of Digital Certificate
186	
187	5.2.3.1 The renewal of the digital certificate shall be done upon receipt
188	of email notification of expiration from the DICT or within one
189	(1) month before its expiration.
190	(1) monut before its expiration.
190 191	5.2.3.2 An official/ompleyee with expiring digital contificates and about
191 192	5.2.3.2 An official/employee with expiring digital certificates and about to retire (mandatory/optional) in at least six (6) months shall no
192 193	
193 194	longer be allowed to renew their digital certificates.
195	5.2.4 Revocation of Digital Certificate
196	5.2.4 Revocation of Digital Certificate
196 197	5.2.4.1 In case of conjugatormination in DENIR for whatever source the
	5.2.4.1 In case of service termination in DENR for whatever cause, the
198 100	personnel with an active digital certificate shall have the
199	responsibility to submit a filled-out PNPKI Digital Certificate
200	Revocation Form (downloadable from the DICT website) to the
201	Human Resource Development Service (or its equivalent unit
202	in other DENR offices) copy furnished to the KISS (or its
203	equivalent unit in other DENR offices). Provided, that in case
204	of failure of the personnel to file the PNPKI Digital Certificate
205	Revocation Form after service termination, his/her immediate

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	supervisor or Head of Office or HRDS (or its equivalent unit in
	other DENR offices) is authorized to file the said form.
5.2.5	Prescribed Digital Signature Style
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	5.2.5.1 The digital signatures shall be accompanied by the following
	details in a human-readable style:
	a) Full Name (First Name, Middle Initial, Last Name)
	b) Image of the signatory's handwritten signature
	d) Office
	e) Date of signing
	f) Quick Response (QR) code
	/ >
	5.2.5.1.2 Digital Initial Signature Styles:
	a. For officials/employees who are required to review,
	official documents before the signing, they shall use
	their digital initials as shown below:
	Con digital militals as shown below.
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	1/ 00/
	5 2 5 1 3 Other chiles shall the constable for digital fall
	5.2.5.1.3 Other styles shall be acceptable for digital full
	signatures and initial signatures, provided they clearly
	display the signatory's full name and an image of their
	handwritten signature. However, compliance with the
	prescribed style is required upon renewal of the digital
	certificate.
5.3 Speci	ific Guidelines on the Use of Electronic Documents
5.3.1	The electronic document must be digitally signed and comply with the
( (	prescribed cybersecurity protocols as mandated by relevant laws,
	rules, and regulations.
//	
5.3.2	The digitally, signed document shall be in a secured file format, such
	as Portable Document Format (PDF). Other compatible formats may
	also be used, provided they allow for the secure implementation of
	digital signatures.
533	The digitally signed document shall be considered the final version
0.0.0	once released or transmitted to its intended recipients. The digitally
	signed document shall be sent using the official domain email (e.g.
	name@denr.gov.ph) for proper document tracking.
<b>5</b>	The advisor of the property of the control of the c
5.3.4	The printed version of the digitally signed document shall be
	considered original. Any printout of these documents is considered
	subsequent instances of the original and shall have a notation (footer)

253	or disclosure "This document is digitally-signed" or other similar
254	language. <sup>18</sup>
255	5.4 Specific Guidelines on the Use of Electronic Initials/Signatures <sup>19</sup>
256	
257	5.4.1 The DENR official and employee regardless of employment status who
258	is required to review and authorized to sign official documents may use
259	electronic initials/signature other than a digital signature on an
260	electronic document. The signed electronic document shall be validly
261	accepted subject to the following:
262	
263	5.4.1.1 The electronic initial/signature corresponds to the authorized
264	official/personnel who affixed it;
265	5.4.1.2 The electronic initial/signature is applied by an authorized
266	official or personnel to verify or endorse the associated
267	electronic document, or to express consent to the transaction
268	it represents;
269	5.4.1.3 The methods or processes or system to be utilized to affix or
270	verify the electronic initial/signature, if any, operated without
271	error or fault; and
272	5.4.1.4 The authorized official/personnel whose electronic
273	initial/signature was affixed, takes full responsibility and
274	assumes accountability that the document remained
275	unchanged until they were submitted to the auditor.
276	
277	5.4.2 For proper document tracking and validation, the electronically signed
278	document shall be sent using the official domain email (e.g.,
27 <del>9</del>	name@denr.gov.ph) or the existing document management system,
280	as the case may be.
281	
282	5.4.3 The samples of electronic initial/signature are shown below:
283	
284	Electronic Signature
285	John Clark 1.3 11
286	(A distinctive mark of your choice that to
287	Hand Signature consistently represent your identity)
288	
289	
290	
291	

#### **SECTION 6. DUTIES AND RESPONSIBILITIES**

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Section 7.0 Repealing Clause of COA Circular No. 2023-006 dated 02 August 2023, "Guidelines Implementing the Preservation of Electronic Vouchers, Supporting Documents, and other Records and Reports submitted to Audit Teams pursuant to COA Resolution No. 2023-007 dated 02 August 2023"

<sup>19</sup> Section IV. D. Specific Guidelines on the Use of Electronic Signatures under COA Circular No. 2021-006 dated 06 September 2021, "Guidelines on the Use of Electronic Documents, Electronic Signatures and Digital Signatures in Government Transactions"

# 6.1 DENR Central Office

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296	6.1.1 Human Re	source Development Service (HRDS)
297		. , ,
298	6.1.1.1	Facilitates bulk application and filing for the request for
299		digital signatures of DENR officials/employees regardless
300		of employment status in the Central Office to the DICT
301		Central Office – PNPKI.
302		
303	6.1.1.2	Monitors the status of digital signature applications and
304		owners.
305		^
306	6.1.1.3	Submits an annual report on the implementation of this
307	0.1.1.0	guideline in the DENR Central Office, in coordination with
308		KISS, to the Secretary, with a copy furnished to the
309		Undersecretary/ies'supervising HRDS and KISS.
310	0444	
311	6.1.1.4	Conducts capacity-building activities or orientation on the
312		use of digital signatures in collaboration with KISS and
313		DICT.
314		
315	6.1.1.5	Regularly issues a Memorandum announcing the DENR
316		officials and personnel regardless of the employment status
317		with revoked Digital Certificates in the DENR Central Office.
318		
319	6.1.1.6	The state of the s
320		Resident Auditor in case of revocation or expiration (without
321	//	renewal) of the digital certificates. Certificate Revocation
322		List must be kept updated, which contains the list of digital
323		certificates that would have been compromised or expired.
324		
325	6.1.2 KISS	
326	// /	
327	6:1.2.1 Ass	sists officials/employees in the DENR Central Office in the
328	\ \ \ dov	vnloading and installation of the digital signatures, and use
329		he electronic document portal.
330		/ /
331	6.1.2.2 Dev	velops and maintains a system and provides secure storage
332		the DENR Central Office for electronically/digitally-signed
333		cuments including supporting documents or attachments.
334	400	different morating capporaing accuments of attachments.
335	6123 Co	ordinates with DICT and HRDS in the conduct of capacity-
336		lding activities or orientation on the use of electronic
337		cuments, electronic signatures, and digital signatures,
338		uding a security awareness program.
	inci	during a security awareness program.
339		

6.1.2.4 Responds to queries and concerns related to the application, download, installation, and use of digital certificates.

343 344	6.1.2.5 Provides other technical assistance as necessary.	
345		
346	6.1.3 Accounting Division	
347	0. 1.3 Accounting Division	
347 348	6 1 3 1 Propaga and submits a Management Penrocentation	Lottor
349	6.1.3.1 Prepares and submits a Management Representation	
349 350	(MRL) in coordination with KISS. The submission to CO	
350 351	include a Confirmation Report, if any, and the app Guidelines on the Use of Electronic Documents, Elec	
352	Signatures, and Digital Signatures in DENR. The MRL sl	
353	issued as near as practicable to, but not after the date	
354	auditor's report on the Financial Statements (FS) <sup>20</sup> . The M	
355	required for submission every year.	NICL 15
356	required for submission every year.	
357	.2 Bureaus, Regions and Attached Agencies	
358	0.0.4. Harrison Designation (0.14), 411-44	
359	6.2.1 Human Resource Section/Unit	
360		
361	6.2.1.1 Facilitates bulk application and filing for the reque	
362	digital signatures of officials/employees regardle	
363	employment status and submits all applications	to the
364	nearest DICT PNPKI Office.	
365		
366	6.2.1.2 Monitors the status of digital signature application	s and
367	owners.	
368		
369	6:2.1.3 Submits an annual report on the implementation	of this
370	guideline in their areas of jurisdiction, in coordination	n with
371	ICT Units, to the Secretary, with a copy furnished	
372	Undersecretary/ies supervising HRDS and KISS.	
	ondersecretarynes supervising filt bo and 1000.	
373 374	6.2.1.4 Coordinates with DEND LIDDS on the conduct of as	
	6.2.1.4 Coordinates with DENR-HRDS on the conduct of cap	•
375	building activities or orientation in their respective	
376	on the use of electronic documents, electronic signa	
377	and digital signatures, including, a security awar	eness
378	program.	
379		
380	6.2.1.5 Issues a Memorandum regularly announcing the o	fficials
381	and personnel regardless of the employment statu	
382	revoked Digital Certificates in their respective Office	
383		
384	6.2.1.6 Submits a report to their COA Resident Auditor in c	ase of
385	revocation or expiration (without renewal) of the	
386	certificates. Certificate Revocation List must be	
387	updated, which contains the list of digital certificate	
388	would have been compromised or expired.	
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 $<sup>^{\</sup>rm 20}$  Section 1, item II.A.14 of the COA Financial Audit Manual

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390	6.2.1 ICT Unit
391	·
392	6.2.2.1 Assists all officials/employees in their respective offices in
393	the downloading and installation of the digital signatures
394	and use of the electronic document portal.
395	
396	6.2.2.2 Develops and maintains a system and provides secure
397	storage for electronically/digitally-signed <u>documents</u>
398	including supporting documents or attachments.
399	^
400	6.2.2.3 Responds to queries and concerns related to the application
401	download, installation, and use of digital certificates.
402	
403	6.2.1.5 Provide other technical assistance as necessary.
404	
405	6.2.3 Accounting Section/Unit
406	
407	6.2.3.1 Prepares and submits a Management Representation Letter
408	(MRL) in coordination with ICT Section/Unit The submission
409	to COA shall include a Confirmation Report, if any, and the
410	approved Guidelines on the Use of Electronic Documents
411	Electronic Signatures, and Digital Signatures in DENR. The
412	MRL shall be issued as near as practicable to, but not after
413	the date of the auditor's report on the Financial Statements
414	(FS) <sup>21</sup> . The MRL is required for submission every year.
415	
416	6.3 Digital Certificate/Signature Owner. The official and employee who uses
417	electronic or digital signatures shall:
418	
419	6.3.1 Take full responsibility and accountability for all actions using
420	electronic initial/signature and digital certificate.
421	
422	6.3.2 Take full responsibility for the use and storage of his/her digita
423	signature to ensure the integrity and non-repudiation of the signature.
424	
425	6.3.3 Ensure that their digital certificate is valid, unexpired, and unrevoked
426	at the time of signing of an electronic document.
427	
428	6.3.4 Immediately submit a filled-out PNPKI Digital Certificate Revocation
429	Form (downloadable from the DICT website) to the HRDS (or its
430	equivalent unit in other DENR offices) and furnish a copy to KISS (or
431	its equivalent unit in other DENR offices) to notify them of the following
432	circumstances:
433	6.3.4.1 If there is a change in name (e.g., due to marriage);
434	6.3.4.2 If the digital certificate is compromised (i.e., forgotter
435	password, lost certificate, etc.);

<sup>&</sup>lt;sup>21</sup> Section 1, item II.A.14 of the COA Financial Audit Manual

6.3.4.3 In case of a breach or security compromise in the device that stores the digital certificate; or 6.3.4.4 If the digital certificate owner shall be separated from the service as DENR personnel (either from plantilla, contractual, or job order) due to retirement, resignation, secondment, transfer to another agency, or service termination. 6.3.5 The certificate owner shall renew his/her digital certificate, with the assistance of HRDS (or its equivalent unit) and KISS (or its equivalent unit), upon notification of expiration from the DICT. 6.3.6 The electronic initial/signature owner shall issue a Manifestation (ANNEX C) to affirm the owner's commitment to the use of electronic 

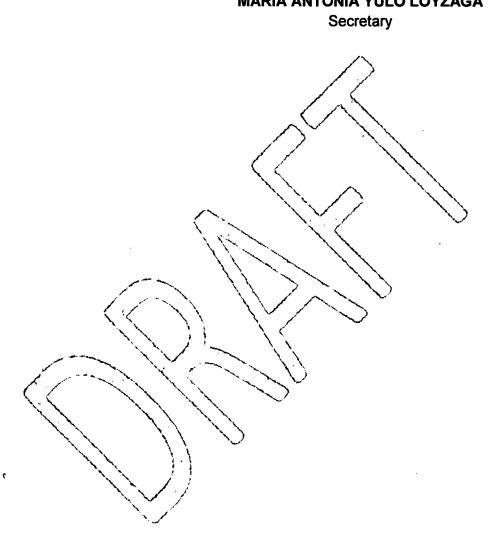
initial/signature in electronic documents.

- 6.4 Immediate Supervisor/Head of Office/HRDS (or its equivalent unit in other DENR offices)
  - 6.4.1 The immediate supervisor/Head of Office of the resigning/transferring employee shall not sign the DENR Office Clearance (Item II. Clearance from Work Accountabilities) without the revocation of the digital certification.
  - 6.4.2 In case of failure of the personnel to file the PNPKI Digital Certificate Revocation Form after service termination of whatever cause, his/her immediate supervisor or Head of Office or HRDS (or its equivalent unit in other DENR offices) is authorized to file the said form.
- **SECTION 7. Compliance Monitoring.** The Director of HRDS, in coordination with KISS, shall submit a report on the implementation of this guideline in the Central Office to the undersigned every end of the year, a copy furnished to the Undersecretary/ies supervising HRDS and KISS.

All Heads of Office of the Bureaus, Regional Offices, and Attached Agencies shall submit a report on the implementation of this guideline in their respective offices to the undersigned every end of the year, a copy furnished to the Undersecretary/ies supervising HRDS and KISS.

- **SECTION 8. Funding.** All Offices covered by this Order shall allocate sufficient funds for the implementation of this Order subject to the existing accounting and auditing rules and regulations.
- **SECTION 9. Transitory Clause.** This Order shall not preclude the issuance of additional policies aimed at promoting the full adoption of digital signatures over electronic signatures towards a shift to full digitalization.
- **SECTION 10. Separability Clause.** If any provision of this Order shall be held invalid or unconstitutional, the other portions or provisions hereof which are not affected shall continue in full force and effect.

186	SECTION 11. Repealing Clause. All Orders and other similar issuances
187	inconsistent herewith are hereby revoked, amended, or modified accordingly.
188	
189	SECTION 12. Effectivity. This Order shall take effect immediately.
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194	MARIA ANTONIA YULO LOYZAGA



	ANNEX
496	
497	(Official Letterhead of the Audited DENR Office)
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500	MANAGEMENT REPRESENTATION LETTER
501	
502	Date
503	
504	
505	Cluster/Regional Director
506	Cluster/Regional Office
507	Commission on Audit
508	
509	Subject: Submission of electronic document by [Office Being Audited]
510	
511	
512	This representation letter is provided in connection with your audit of the financial
513	statements of the [Office] for the purpose of expressing opinions as to whether the
514	financial statements are presented fairly, in all material respects, in accordance with
515	International Public Sector Accounting Standards (IPSAS) and government
516	accounting standards, and as to other terms required by the 1987 Constitution or other
517	relevant laws.
518	
519	Specific Affirmations pertaining to Digitally-signed Electronic Documents
520	Provided to the Commission on Audit
521	
522	
523	We certify that the [Office] is implementing and will continuously review and
524	ensure a secured process such that the documents submitted to COA with
525	digital signature shall bear the valid and authentic signature of its appropriate
526	(signatories.
527	
528	We further certify that:
529	1. Appropriate security procedures were made to maintain the integrity,
530	reliability, and authenticity of the information provided;
531	2. All the persons who have applied for Digital Certificates shall take full
532	responsibility and accountability for all actions performed using their
533	digital certificates;
534	3. We verified that all electronic documents submitted are either original
535	or faithful electronic reproductions or duplicate copy of the paper-based
536	documents; and
537	4. In case of digitized document, we certify that the original, as the source
538	of the digitized document is authentic.

 The above certifications are supported by the Confirmation Report<sup>22</sup>, if any, dated [Date], a copy of which is attached to this Representation Letter.

Specific Affirmations pertaining to the Use of Electronic Signatures other than Digital Signatures on Documents Provided to the Commission on Audit

We certify that the [Office] is implementing and will continuously review and ensure a secured process such that the documents submitted to COA with electronic signature shall bear the valid and authentic signature of its appropriate signatories.

We further certify that the system being employed for this purpose can reasonably ensure that:

Appropriate security procedures were made to maintain the integrity, reliability, and authenticity of the information provided;

2. The electronic signatures that appear on electronic documents belong to the persons to whom they correlate:

 3. Every time an electronic signature is affixed, the intention is for authenticating or approving the electronic document to which it is related or to indicate consent to the transaction embodied therein;

4. The methods or processes utilized to affix or verify the electronic signature, operated every time without error or fault; and

 5. The persons whose electronic initials/signatures were affixed have made a manifestation under oath to take responsibility and assume accountability that the documents bearing their e-signatures remained unchanged until they were submitted to the auditor.

The above certifications are supported by the Confirmation Report of our Internal Audit [or Compliance Unit or its equivalent] dated [Date], a copy of which is attached to this Representation Letter.

#### Admission of Estoppel on the Authenticity of Documents

We attest and certify that any document bearing our digital signature submitted to the auditor is authentic and accurate, thus can be submitted to any court as required under subpoena duces tecum or can be used as a legal document for other purposes.

Finally, we certify that, as supported by the Confirmation Report attached, we have taken appropriate measures to ensure that all and any electronic documents submitted to the auditor comply with the definition of Original of Document in Section 4, Rule 30 of the 2019 Amendments to the 1989 Revised Rules on Evidence. The originals shall still be available for examination or inspection when needed.

<sup>&</sup>lt;sup>22</sup> The report should show the assessment of the agency's internal controls particularly on the use of digital and/or electronic signatures, if covered by an audit.

We make this representation and request the auditor to accept electronic documents submitted by this [Office] in addition or in combination with other paper documents.

#### Signed:

(Director, FMS)/ or Authorized Signatories in other DENR Offices Date: (Director, KISS) / or Authorized Signatories in other DENR Offices Date:

Supervising Undersecretary/ies for Finance and Information Systems) / or Authorized Signatories in other DENR Offices

Date:

# AUTHORIZED SIGNATORIES FOR THE MANAGEMENT REPRESENTATION LETTER (MRL)

	Central Office	Regional Offices	Bureaus	Attached Agencies
Signed	1. Director, Financial	1. Chief, Finance	I. Staff Bureaus	1. Division Chief
	and Management	Division	1. Division Chief	supervising the
	Service;	2. Division Chief	supervising the	Accounting Uni
	2. Director, Knowledge	supervising the	Accounting Unit	2. Division Chief
	and Information	ICT Unit	2. Division Chief	supervising the
	Systems Service	3. Assistant Regional	supervising the ICT	ICT Unit
	(KISS); and	Director for	Unit	3. Head of Office
	3. Supervising	Management	3. Bureau Director or	or Authorized
	Undersecretary/ies	Services or	/ Authorized	Representative
	or Authorized	Authorized /	Répresentative	/ Cpresentative
	Representative/s	Representative	, inchiesemante	
	rtoprocontativoro	, toprocontaine	II. Line Bureaus	
		/^^`		
			A. MGB	
			A.1 MGB -CO	•
		/ /	1. Division Chief	
		/ /	supervising the	
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	·	· \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	Accounting Unit	( ا
	l \	1	2. Division Chief	
			supervising the ICT	
	``		Unit	
			3. Bureau Director or	
	· · · · · · · · · · · · · · · · · · ·	11 /	Authorized	
	/ _ `\		Rèpresentative	
	[X, X] = [X, Y]		A.2 MGB RO	
		<b>1</b>	1. Division Chief	
		· / /	supervising the	
		1	Finance Section	
		and the same	2. Division Chief	
ي سند سرور			supervising the ICT	
		<u>``</u> `	Unit	
		l, T	3. Regional Director	
7	\ \ \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	<b> </b>	or Authorized	
1 1	/ <i>'</i> ,	· \	Representative	
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			в. емв	
			B.1 EMB - CO	
			1. Chief, AFMD	
	N. /		2. Division Chief	
			supervising the	
			ICT Unit	
			3. Bureau Director or	
			Authorized	
	•		Representative	
			B.2 EMB - RO	
			1. Chief, FAD	
		,	2. Division Chief	
			supervising the ICT	
			Unit	
			Regional Director	
	l	1	or Authorized	

599	ANNEX C
600	
601	(Official Letterhead of the Office)
602	
603 604	MANIFESTATION ON THE USE OF ELECTRONIC INITIAL/SIGNATURE IN ELECTRONIC DOCUMENTS
605 606	I, [Your Full Name], hereby manifest my understanding and agreement to the use of my electronic initial/signature for official electronic documents within the [Office].
607	I acknowledge the following:
608 609	My electronic initial/signature affixed to the electronic documents serves my intent to:
610	Authenticate the electronic document, verifying its origin and
611	preventing tampering.
612	<ul> <li>Approve the electronic document, signifying agreement with its content.</li> </ul>
613	Express consent to the transaction or agreement embodied within the
614	document.
615	My electronic initial/signature carries the same legal weight and effect as a
616	traditional wet signature when used in accordance with the DENR's established
617	guidelines for electronic documents and signatures.
618	I am responsible for maintaining the confidentiality and security of my electronic
619	initial/signaturé.
620	• I understand that any misuse of my electronic initial/signature may result in
621	disciplinary actions as outlined in applicable laws, rules and regulations.
622	By signing below, I confirm that I have read and understood this Manifestation.
623	Date Signed:
624	Signature: [Your Electronic Signature]
625	Printed Name:
626	Position:
627	Office/Bureau/Agency:
628	
629	$\ddot{\cdot}$
	NOTE:
630	NOTE:
631	This Manifestation shall be integrated into all documents being signed by the
632	official/employee.